**Volume VI** 

#### **AUGUST 2005**

"Transformation requires more than high-tech weapons—it requires creativity, ingenuity, and a will-ingness to try new things. All the advanced technology in the world will not transform our military if we do not transform our thinking."

President Bush, Naval Academy Commencement Speech, 27 May 2005.

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Center Quarterly



# **Summer of Change at The Legal Center**

Like many offices across the Army, the Legal Center is experiencing a significant turnover of its key personnel this summer.

Colonel Pat O'Hare, the first Director of the Legal Center, retired on 31 July after 22 years of distinguished service to our Army. He has been instrumental in taking TJAG's vision of the Legal Center as a catalyst for change and making it a reality. The good news is that Pat O'Hare is returning as the first civilian Deputy Director of the Legal Center. He will play a key role in helping the new Director, Colonel John Ley, take the Legal Center to new heights of success.

Other key personnel changes within the Legal Center are detailed elsewhere in this newsletter. All of the outgoing personnel have made truly invaluable contributions to the Legal Center and will be sorely missed. I extend a warm welcome to their successors and wish them every success in their challenging

new jobs. They will be called upon to continue working on an array of important issues that includes: leveraging distance learning technologies to improve legal training; developing legal doctrine in support of Modular Force operations; monitoring (with PPTO) the impact of BRAC on JAGC force structure; and sharing legal lessons learned from current operations, especially with legal offices preparing to deploy in support of OIF/OEF.

Rest assured that while many of the faces in the Legal Center are changing this summer, its commitment to being an effective and forward-looking proponent for the JAG Corps remains undiminished.

SCOTT C. BLACK BG, USA Commanding



# **Center for Law and Military Operations (CLAMO)**

### **New Faces**

This summer, the Center for Law and Military Operations (CLAMO) is experiencing several personnel changes. To begin, Lieutenant Colonel Paul Wilson replaced Lieutenant Colonel Pam Stahl as the Director of CLAMO. Lieutenant Colonel Wilson is a perfect fit to lead CLAMO, having just come from serving as the Deputy Staff Judge Advocate of the 101st Airborne Division (Air Assault), where he deployed in support of Operation IRAQI FREE-DOM. He has also served as the Senior Observer/ Controller at the Army's Joint Readiness Training Center at Fort Polk. Louisiana and as an instructor of international and operational law at the Naval War College.

The Center also will see a new Interagency Operational Law Director assigned from the Department of State (DoS). Mr. Chuck Oleszycki will replace Bernie Seward, who has served as the first DoS exchange attorney in CLAMO for the past three years. Mr. Oleszycki served on active duty for four years as a Judge Advocate in the U.S. Marine Corps and retired in 1999 with over twenty-five years in various

Reserve Marine Corps legal billets. Mr. Oleszycki has significant experience in interagency and civilmilitary issues and operations and will be a welcome addition to the CLAMO team. Also, Staff Sergeant Parry Preuc is joining the CLAMO staff as the new Senior Operational Law Non-Commissioned Officer, replacing Sergeant First Class James Smith. SSG Preuc is coming to CLAMO from the Friedberg Branch Office of the Office of the Staff Judge Advocate, 1st Armored Division. He also has significant operational experience, deploying with the 1st Armored Division during their fifteen plus months in support of Operation IRAQI FREEDOM.

Every summer a new Advanced Operational Law Studies (AOLS) officer is assigned to CLAMO from the Graduate Course. This year, Major Chuck Kirchmaier was chosen for this advanced internship in operational law studies. He replaces Major Steve Cullen, whose studies took him to Iraq for a three-month tour of duty with the Multi-National Security Transition Command - Iraq and to Afghanistan, working rule of law and other issues for

Combined Joint Task Force-76. Finally, CLAMO welcomes Lieutenant Rachael Bralliar, a U.S. Coast Guard Judge Advocate. Having just completed the Graduate Course, Lieutenant Bralliar is the first Coast Guard Judge Advocate assigned to CLAMO on a one-year internship. A great addition to the team, Lt. Bralliar will work closely with the Director, Domestic Operational Law on various projects throughout the year.

Although there will be many new faces in CLAMO, the Center will continue its core legal mission, analyzing legal issues from current operations and developing resources and training strategies to address those issues. In the past year, CLAMO has expanded its Coalition, Joint, and Interagency legal operations studies. With the addition of Lieutenant Colonel Richard Batty of the United Kingdom, we are now able to dedicate an officer fulltime to the study of coalition legal operations. Lieutenant Colonel Batty is also a resource for all Judge Advocates with questions on Coalition operations, both at the Center and School and in the field.





Above: BG Black and LTC Stahl at Award Ceremony. Below: BG Black pins on the Meritorious Service Medal during LTC Stahl's Award Ceremony; COL O'Hare presents LTC Stahl with a departing gift.





#### **CLAMO MISSION**

Analyze Legal
Issues That Arise
During the
Conduct of All
Phases of Military
Operations and
Devise/Develop
Training and
Resource
Strategies to
Address Those
Issues

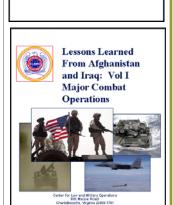


Left: SFC James Smith, the first CLAMO NCOIC, receives the Meritorious Service Medal at his award ceremony.

Right: Mr. Bernie Seward receives the Commander's Award for Civilian Service at his award ceremony.

# **Center for Law and Military Operations (CLAMO)**





"Information is at the very heart of many stability operations....
These operations are often sensitive and politically charged where perception and public support may be centers of gravity. In stability operations, IO[information operations] may be the most critical and acceptable means of achieving stated objectives consistent with the ROE."

U.S. DEP'T OF ARMY, FIELD MANUAL 3-07, STABILITY OPERATIONS AND SUPPORT OPERATIONS para. 2-72 (20 Feb. 2003)



### **CLAMO—Continued**

Additionally, CLAMO is now working with the Joint Forces Command Joint Center for Operational Analysis - Lessons Learned (JCOA-LL) Office to gather legal lessons learned from current operations. The CLAMO AOLS officer, Major Chuck Kirchmaier, will deploy with a JCOA-LL team in September to gather lessons learned from the Multi-National Corps - Irag. The Center for Law and Military Operations is also working with the JFCOM J-9 Rule of Law attorney, providing legal lessons learned to assist in developing rule of law scenarios for joint exercises. Further, in May, CLAMO sent LTC Stahl and CPT Brent Fitch to act as the Staff Judge Advocates for the Combatant Command and UEx, respectively, in a JFCOM/TRADOC exercise UNIFIED QUEST 2005. That same month. Maj. Todd Enge, Director of Joint Operations, participated in URBAN

WARRIOR 2005, a joint exercise with the Marine Corps. These exercises offer CLAMO the opportunity to participate in the study and development of joint doctrine.

The Center for Law and Military Operations will continue working several projects this summer. The Legal Lessons Learned from Afghanistan and Iraq, Volume II: Full Spectrum Operations (2 May 2003-30 June 2004) is nearing completion and should be available later this summer. In addition, the updated version of CLAMO's Domestic Operational Law Handbook was recently published in a two volume set. The second volume, available only on CD-ROM, is a compilation of various source documents necessary to the practice of domestic operational law. Further, the Interagency Legal Lessons Learned Handbook for the Office of General Counsel. Coalition Provisional Authority,

Iraq will be completed this summer. In addition to the CLAMO publications, the Center is working two other significant projects this summer. First, CLAMO cosponsored a Detainee Operations Conference in July, bringing together JAs from all the Services who have recently worked detainee operations. The end product of the conference will be a proposed procedure for JAs to use when making status recommendations and determinations. Second, LTC Bryant Banes, 1st Legal Support Organization, spent his annual training at CLAMO working on a fiscal law project. Lieutenant Colonel Banes, who worked contract and fiscal law actions in Iraq, drafted an article on fiscal law issues dealing with construction in a deployed environment.

### LTC Stahl Says Goodbye

I personally would like to take this opportunity to thank all the legal teams in the field who hosted a CLAMO after action review conference, drafted after action reports for our use, and sent us updates during their deployments. It is only with the support of our great deployed legal teams that CLAMO is able to develop

our lessons learned and training for those who will follow them. I would especially like to thank the Judge Advocate General's Corps' Observer/ Controllers at the Combat Training Centers. It has been an honor to work with these first-class Judge Advocates and Paralegals. These dedicated Soldiers have one of the

toughest jobs in our Corps. As the CLAMO Director, I had the privilege to act as the link between our Observer/
Controllers and the JAGC and to observe, first-hand, the magnificent work that they do preparing our Soldiers for deployment.

### **Combat Developments Department**



The Army recently released the Active Component Brigade Combat Team Posture (left). The web address to access this information is http://www.army.mil/modularforces. It is an interactive website. In addition to viewing information on the modular force, there is a briefing from Colonel Rickey Smith of the U.S. Army Futures Center. The briefing is an excellent resource that will help you better understand the modular force and the future concepts of the Army.

# **Digital Battle Command Training Capability**

The Judge Advocate General's Legal Center and School became a leader in the Army when it added 40 hours of Force XXI Battle Command Brigade and Below (FBCB2) training to the Basic Noncommissioned Officer Course last year. It is continuing to be an Army leader by its efforts to add 40 hours of Maneuver Control System (MCS) training to the Advanced Noncommissioned Officers

Course.

During FY05, the Institutional Digital Education Program at the LCS has certified over 60 paralegal NCOs and officers as FBCB2 operators. Many more are using various battle command systems or mission management systems in OIF or OEF. Numerous AARs from our Judge Advocates, Legal Administra-

tors, and senior paralegal NCOs confirm the need for training on these systems.

Additional training material is available at <a href="https://www.jagcnet.army.mil/fbcb2%">https://www.jagcnet.army.mil/fbcb2%</a>
<a href="mailto:20training/start.htm">20training/start.htm</a>. CDs with FBCB2 training material are also available on request.

CW2 Jim Steddum

### Strategic Planning Website

JAGCNET is now testing a JAGC Leadership and Strategic Planning website. This is a public website and can be accessed by going to <a href="https://">https://</a>

www.jagcnet.army.mil/leadership. After you have accessed this page, log in to review additional content. Please forward your comments and suggestions to ALCS-CD@hqda.army.mil.



Above left: BG Black presides over LTC Michael Ryan's promotion ceremony. Above right: CW3 Brian and Mrs. Louise O'Rourke pose for a photo following his farewell award ceremony. LTC Ryan departed CDD to take over as the Director of the Doctrine Developments Department, and Mr. O'Rourke departed CDD to become the Legal Administrator of the 2nd Infantry Division.

### Court Reporting—Impact of Speech Recognition Technology

The introduction of speech recognition technology into the JAGC's court reporting business area is materially changing the court reporting process. Consequently, TJAGLCS is conducting a modified functional area assessment (FAA) of the JAGC's court reporting business area. This assessment was chartered by Brigadier General Black in

April of this year. He appointed the Senior Court Reporting Instructor to oversee the project, at the time, SFC Andrea Robinson. SFC Carolyn Dade has since assumed the billet and is now leading the project.

The FAA team is using the DOTML-PF analysis tool to review the

current status of the court reporting business area in each of the tool's domains. It will use this information to make recommendations to improve the process. The domains are doctrine, organizations, training, materiel, leadership, personnel, and facilities. The FAA is projected to be completed by the end of the summer.

## **Continuing our Commitment to Excellence**



In accordance with the direction of the Chief of Staff of the Army and the demands of ongoing worldwide operations, the Army JAGC is studying and participating in Army initiatives to add Warrior Training into our courses. As of January 2005, 10 days of the 27D AIT Program of Instruction have been dedicated to teaching Warrior Skills. This includes additional training on marksmanship, first aid, land navigation, convoy operations, and IED recognition. This has been accomplished without extending the course length. While it places an addition burden on our students and on SFC Flanery and the rest of the 27D instructor team at Fort Jackson, the results are worth it. Our paralegal Soldiers are graduating from AIT with increased soldier skills and the ability to operate more effectively in a combat environment.

The Army is seeking to provide a similar opportunity for newly commissioned officers. The program is called

the Basic Officer Leadership Course (BOLC). It is a combination of leadership and soldier skills training that will be conducted at Forts Benning and Sill, beginning in the summer of 2006. A pilot course is being conducted at Fort Benning, this summer, and eight JAs selected from the 166<sup>th</sup> OBC are in attendance.

In order to prepare new Judge Advocates to succeed at BOLC, TJAGLCS is working with TRADOC to develop a preparatory course that will provide our officers with the fundamental skills ordinarily acquired during the Army's pre-commissioning programs. Referred to as the Basic Officer Leadership Course for Direct Commissioned Officers (BOLC-DCO), new Judge Advocates will attend this training prior to reporting to Charlottesville. Current plans call for the initial BOLC-DCO training to begin in July of 2006 and be fully integrated into the training program in the first quarter of FY 07.





Above: COL Keith Well observes training at Fort Jackson, SC.

# The Military Paralegal Degree Program

The Military Paralegal Degree Program is off to a great start! We currently have 29 students enrolled and attending classes in ABA approved paralegal degree programs through the University of Great Falls, Eastern Michigan University, and the College of Mount St. Joseph. All eligible Paralegal Soldiers are strongly encouraged to enroll in this professional training. It is a great program, and everyone wins - the Army, the partnering Universities and YOU! If you have any questions, you can find a link to each of the three partnering Universities through JAGCNET at the TJAGLCS window.

Above Left: SFCs Nelson, Watkins, & Sloan train OBC students at the Ft Lee M16 Range in a joint NCOA/OBC Training event. Left: SFC Watkins, Senior TDD Developer, instructs BNCOC Class 004-05.

# **Distance Learning Update**

The Distance Learning section is busy. A Chief, Distance Learning (GS-13), will soon be hired to manage and further develop the DL program. The updating of the Officer Basic Course for Reserve JAs should be completed in the next two months. The \$1.6 million distance learning project for Reserve Soldiers reclassifying into the JAGC is

running smoothly and is on schedule to be completed by October of 2005. Another major project is the development of a pilot program that will provide the Judge Advocate Advanced Course to Reserve Component officers, using Blackboard software offered through Lexis-Nexis. This initiative is being led by Mr. Moe Lescault, the Associate Dean

of the School, and by MAJ Maanvi Patoir from the Center. The Blackboard course will be launched in January 2006. If successful, this approach will be more cost effective, allow training materials to be quickly updated with lessons learned, and provide more comprehensive legal instruction for Reserve Judge Advocates.



Above Left: MSG Jeffery Jackson receives the Meritorious Service Medal during his award ceremony. Above Right: COL Keith Well receives the customary print of TJAGLCS from BG Black during his award ceremony.

#### The Warrant Officer Task Selection Review Board

A Warrant Officer Task Selection Board convened on 10-11 January 2005 to review the curriculum taught at both the Warrant Officer Basic and Advanced Courses. The Board consisted of a chairman, six voting, and eight non-voting members. It recommended adding a total of 50 hours to WOBC and 113.25 hours to WOAC. The majority of the additional requirements will be satisfied by completing Distance Learning prerequisite courses. The increase in class hours also reflects 24 hours of Force XXI Battle Command Brigade and Below (FBCB2) certifica-

tion classes for both courses. All recommended changes were based on the new Legal Administrator position description contained in DA PAM 611-21, the MOS Smart Book. On 7 March 2005, the Commanding General of TJAGLCS approved the recommendations of the Board, and all recommendations have been incorporated into the Program of Instruction (POI) for both the Warrant Officer Basic and Advanced Courses conducted this summer.

#### **Personnel Transitions**

This is a period of personnel transition within the Training Developments Department. COL Keith Well has PCS'd to Fort Sam Houston, TX; CW3 Clint Sails is now the Chief, Warrant Officer Training, at TJAGLCS; MSG Jeffery Jackson has PCS'd to Fort Hood, TX; and SFC Constance Marable is now assigned to 19<sup>th</sup> TSC in Korea. They wish LTC Gregory Baldwin, SFC Zell Madison, and SFC Vicki Dowdell all the best as they assume their duties within the Training Developments Department this summer.





Above: LTC Herring receives the customary TJAGLCS Print. MAJ Hansen receives the Meritorious Service Medal during her award ceremony.

# Update on Army/Joint Policy & Doctrine on Detainee Operations and Interrogations

Doctrine Developments actively tracks the status of emerging and revised publications in the areas of detainee operations and interrogations/intelligence. There are several significant publications either under development or being revised. These include:

- AR 190-8, EPW, Retained Personnel, Civilian Internees and Other Detainees (1 Oct 97). A Rapid Revision of the publication was issued on 25 August 2004, and a comprehensive update of AR 190-8 is expected in 2006, following the publication of JP 3-63.
- FM 3-19-40, MP Internment/Resettlement Operations (1 Aug 01). An initial
  draft of this publication was staffed for comment on 18 March 2005, and a
  revised version of the publication is expected to be issued this summer as a
  Field Manual Interim (FMI).
- JP 3-63, Joint Doctrine for Detainee Operations (new publication). The final coordination draft was staffed for comment on 25 March 2005. A final Joint Working Group on the publication is scheduled to be held at JFCOM late this summer. Tentative publication date is 28 February 2006.
- FM 3-63.1, MTTP on Joint Detainee Operations in the Global War on Terrorism (new publication). Publication is currently on hold.
- FM 2-22.3, Human Intelligence Collector Operations (Replaces FM 34-52, Intelligence Operations, 28 December 1992). Proponent (US Army Intelligence School) sent this publication forward to CADD on 7 June 2005. DA G-2 has staffed publication for further comment with DOD and other services. Proponent plans to publish at earliest possible date.

Doctrinal publications can be accessed at the following websites:

- Army Publishing Directorate at <a href="http://www.army.mil/usapa/index.html">http://www.army.mil/usapa/index.html</a>
- Army Doctrine Online at <a href="http://doctrine.army.mil/">http://doctrine.army.mil/</a>
- Air Land Sea Application Center (ALSA) at <a href="https://wwwmil.alsa.mil/index.html">https://wwwmil.alsa.mil/index.html</a>

### **Doctrinal Updates**

The Doctrine Developments Department is pleased to report some significant doctrinal updates in the last quarter. Two publications stand out: FM 3-93, The Army in Theater Operations (UEy), and FM 3-91, Division Operations (UEx). The final draft of FM 3-93 has been completed by the Combined Arms Doctrine Directorate (CADD) at Fort Leavenworth and is pending publication. CADD is currently heavily engaged in the drafting process regarding FM 3-91. Please note the title of the publication remains "Division"

Operations until the Army decides upon a new name for the UEx.

On the design front, Fort Leavenworth convened a design conference for the Three-Star version of UEx Headquarters in July. TJAGLCS briefed the proposed design for the SJA section. The principal difference between the legal staffing of the 2-star and 3-star designs will be the more senior grades of the officer and enlisted personnel assigned to the 3-star Headquarters.

There have been several departures and arrivals at DDD this

summer. LTC Jim Herring, Chief of Doctrine Developments and JAGC Transformation for the past two years PCS'd in July to become the Staff Judge Advocate at the Joint Readiness Training Center and Fort Polk. MAJ Donna Hansen, Doctrine Developments Officer, left in June to become the OIC of the Darmstadt Legal Center, (V Corps) in Germany. We welcome LTC Mike Ryan as the new Chief of Doctrine Developments and MAJ Carlos Santiago as a new Doctrine Developer.

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